

Calendar No. 620

115TH CONGRESS
2D SESSION**H. R. 1677**

IN THE SENATE OF THE UNITED STATES

MAY 18, 2017

Received; read twice and referred to the Committee on Foreign Relations

OCTOBER 3 (legislative day, SEPTEMBER 28), 2018

Reported by Mr. CORKER, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italie*]**AN ACT**

To halt the wholesale slaughter of the Syrian people, encourage a negotiated political settlement, and hold Syrian human rights abusers accountable for their crimes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the
5 “Caesar Syria Civilian Protection Act of 2017”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for
7 this Act is as follows:

Sec. 1: Short title and table of contents.
Sec. 2: Sense of Congress.
Sec. 3: Statement of policy.

TITLE I—ADDITIONAL ACTIONS IN CONNECTION WITH THE
NATIONAL EMERGENCY WITH RESPECT TO SYRIA

- Sec. 101. Sanctions with respect to Central Bank of Syria and foreign persons that engage in certain transactions.
- Sec. 102. Prohibitions with respect to the transfer of arms and related materials to Syria.
- Sec. 103. Rule of construction.
- Sec. 104. Definitions.

TITLE II—AMENDMENTS TO SYRIA HUMAN RIGHTS
ACCOUNTABILITY ACT OF 2012

- Sec. 201. Imposition of sanctions with respect to certain persons who are responsible for or complicit in human rights abuses committed against citizens of Syria or their family members.
- Sec. 202. Imposition of sanctions with respect to the transfer of goods or technologies to Syria that are likely to be used to commit human rights abuses.
- Sec. 203. Imposition of sanctions with respect to persons who hinder humanitarian access.
- Sec. 204. Report on certain persons who are responsible for or complicit in certain human rights abuses in Syria.

TITLE III—REPORTS AND WAIVER FOR HUMANITARIAN-RELATED
ACTIVITIES WITH RESPECT TO SYRIA

- Sec. 301. Briefing on monitoring and evaluating of ongoing assistance programs in Syria and to the Syrian people.
- Sec. 302. Assessment of potential methods to enhance the protection of civilians.
- Sec. 303. Assistance to support entities taking actions relating to gathering evidence for investigations into war crimes or crimes against humanity in Syria since March 2011.

TITLE IV—SUSPENSION OF SANCTIONS WITH RESPECT TO SYRIA

- Sec. 401. Suspension of sanctions with respect to Syria.
- Sec. 402. Waivers and exemptions.

TITLE V—REGULATORY AUTHORITY, COST LIMITATION, AND
SUNSET

- Sec. 501. Implementation and regulatory authorities.
- Sec. 502. Cost limitation.
- Sec. 503. Authority to consolidate reports.
- Sec. 504. Sunset.

1 SEC. 2. SENSE OF CONGRESS.

2 It is the sense of Congress that—

3 (1) Bashar al-Assad's murderous actions

4 against the people of Syria have directly contributed

1 to the deaths of more than 480,000 civilians, led to
2 the destruction of more than 50 percent of Syria's
3 critical infrastructure, and forced the displacement
4 of more than 14 million people, precipitating one of
5 the worst humanitarian crises in more than 60
6 years;

7 (2) international actions to protect vulnerable
8 populations from attack by uniformed and irregular
9 forces associated with the Assad regime, including
10 Hezbollah, on land and by air, including through the
11 use of barrel bombs, chemical weapons, mass starva-
12 tion, industrial-scale torture and execution of polit-
13 ical dissidents, sniper attacks against pregnant
14 women, and the deliberate targeting of medical fa-
15 cilities, schools, residential areas, and community
16 gathering places, including markets, have been insuf-
17 ficient to date;

18 (3) Assad's use of chemical weapons, including
19 chlorine, against the Syrian people violates the
20 Chemical Weapons Convention, to which Syria is a
21 party;

22 (4) Assad's abhorrent use of chemical weapons,
23 most recently on April 4, 2017, in an attack on the
24 town of Khan Shakhyn in which more than 90 peo-
25 ple died, including women and children, and more

1 than 600 hundred people were injured, is condemned
2 in the strongest terms;

3 (5) violent attacks resulting in death, injury,
4 imprisonment or threat of prosecution against hu-
5 manitarian aid workers and diplomatic personnel, as
6 well as attacks on humanitarian supplies, facilities,
7 transports, and assets, and acts to impede the access
8 and secure movement of all humanitarian personnel
9 are in violation of international humanitarian law
10 and impede the lifesaving work of humanitarian or-
11 ganizations and diplomatic institutions; and

12 (6) Assad's continued claim of leadership and
13 war crimes in Syria have served as a rallying point
14 for the extremist ideology of the Islamic State,
15 Jabhat al-Nusra, and other terrorist organizations.

16 **SEC. 3. STATEMENT OF POLICY.**

17 It is the policy of the United States that all diplo-
18 matic and coercive economic means should be utilized to
19 compel the government of Bashar al-Assad to immediately
20 halt the wholesale slaughter of the Syrian people and to
21 support an immediate transition to a democratic govern-
22 ment in Syria that respects the rule of law, human rights,
23 and peaceful co-existence with its neighbors.

1 **TITLE I—ADDITIONAL ACTIONS**
2 **IN CONNECTION WITH THE**
3 **NATIONAL EMERGENCY WITH**
4 **RESPECT TO SYRIA**

5 **SEC. 101. SANCTIONS WITH RESPECT TO CENTRAL BANK**
6 **OF SYRIA AND FOREIGN PERSONS THAT EN-**
7 **GAGE IN CERTAIN TRANSACTIONS.**

8 (a) APPLICATION OF CERTAIN MEASURES TO CEN-
9 TRAL BANK OF SYRIA.—Except as provided in subsections
10 (a) and (b) of section 402, the President shall apply the
11 measures described in section 5318A(b)(5) of title 31,
12 United States Code, to the Central Bank of Syria.

13 (b) BLOCKING PROPERTY OF FOREIGN PERSONS
14 THAT ENGAGE IN CERTAIN TRANSACTIONS.—

15 (1) IN GENERAL.—Beginning on and after the
16 date that is 30 days after the date of the enactment
17 of this Act, the President shall impose on a foreign
18 person the sanctions described in subsection (c) if
19 the President determines that such foreign person,
20 on or after such date of enactment, knowingly en-
21 gages in an activity described in paragraph (2).

22 (2) ACTIVITIES DESCRIBED.—A foreign person
23 engages in an activity described in this paragraph if
24 the foreign person—

1 (A) knowingly provides significant finan-
2 cial, material or technological support to (in-
3 cluding engaging in or facilitating a significant
4 transaction or transactions with) or provides
5 significant financial services for—

6 (i) the Government of Syria (including
7 government entities operating as a busi-
8 ness enterprise) and the Central Bank of
9 Syria, or any of its agencies or instrumen-
10 talities; or

11 (ii) a foreign person subject to sanc-
12 tions pursuant to—

13 (I) the International Emergency
14 Economic Powers Act (50 U.S.C.
15 1701 et seq.) with respect to Syria or
16 any other provision of law that im-
17 poses sanctions with respect to Syria;
18 or

19 (II) a resolution that is agreed to
20 by the United Nations Security Coun-
21 cil that imposes sanctions with respect
22 to Syria;

23 (B) knowingly—

24 (i) sells or provides significant goods,
25 services, technology, information, or other

1 support that directly and significantly fa-
2 cilitates the maintenance or expansion of
3 the Government of Syria's domestic pro-
4 duction of natural gas or petroleum or pe-
5 troleum products of Syrian origin in areas
6 controlled by the Government of Syria or
7 associated forces;

8 (ii) sells or provides to the Govern-
9 ment of Syria crude oil or condensate, re-
10 fined petroleum products, liquefied natural
11 gas, or petrochemical products that have a
12 fair market value of \$500,000 or more or
13 that during a 12-month period have an ag-
14 gregate fair market value of \$2,000,000 or
15 more in areas controlled by the Govern-
16 ment of Syria or associated forces;

17 (iii) sells or provides aircraft or spare
18 parts, or provides significant goods, serv-
19 ices, or technologies associated with the op-
20 eration of such aircraft or air carriers to
21 any foreign person operating in areas con-
22 trolled by the Government of Syria or asso-
23 ciated forces that are used, in whole or in
24 part, for military purposes; or

(iv) sells or provides significant goods, services, or technology to a foreign person operating in the shipping (including ports and free trade zones), transportation, or telecommunications sectors in areas controlled by the Government of Syria or associated forces;

(C) knowingly facilitates efforts by a foreign person to carry out an activity described in subparagraph (A) or (B); or

(D) knowingly provides significant loans, credits, including export credits, or financing to carry out an activity described in subparagraph (A) or (B).

(c) **SANCTIONS AGAINST A FOREIGN PERSON.**—The sanctions to be imposed on a foreign person described in subsection (b) are the following:

(1) **IN GENERAL.**—The President shall exercise all of the powers granted to the President under the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary to block and prohibit all transactions in property and interests in property of the foreign person if such property and interests in property are in the United States, come within the United States, or are or

1 come within the possession or control of a United
 2 States person.

3 ~~(2) ALIENS INELIGIBLE FOR VISAS, ADMISSION,~~
 4 ~~OR PAROLE.—~~

5 ~~(A) VISAS, ADMISSION, OR PAROLE.—An~~
 6 ~~alien who the Secretary of State or the Sec-~~
 7 ~~retary of Homeland Security (or a designee of~~
 8 ~~one of such Secretaries) knows, or has reason~~
 9 ~~to believe, meets any of the criteria described in~~
 10 ~~subsection (a) is—~~

11 ~~(i) inadmissible to the United States;~~

12 ~~(ii) ineligible to receive a visa or other~~
 13 ~~documentation to enter the United States;~~
 14 ~~and~~

15 ~~(iii) otherwise ineligible to be admitted~~
 16 ~~or paroled into the United States or to re-~~
 17 ~~ceive any other benefit under the Immigra-~~
 18 ~~tion and Nationality Act (8 U.S.C. 1101 et~~
 19 ~~seq.).~~

20 ~~(B) CURRENT VISAS REVOKED.—~~

21 ~~(i) IN GENERAL.—The issuing con-~~
 22 ~~sular officer, the Secretary of State, or the~~
 23 ~~Secretary of Homeland Security (or a des-~~
 24 ~~ignee of one of such Secretaries) shall re-~~
 25 ~~voke any visa or other entry documentation~~

1 issued to an alien who meets any of the
 2 criteria described in subsection (a) regard-
 3 less of when issued.

4 (ii) EFFECT OF REVOCATION.—A rev-
 5 ocation under clause (i)—

6 (I) shall take effect immediately;

7 and

8 (II) shall automatically cancel

9 any other valid visa or entry docu-

10 mentation that is in the alien's pos-

11 session.

12 (3) EXCEPTION TO COMPLY WITH UNITED NA-
 13 TIONS HEADQUARTERS AGREEMENT.—Sanctions
 14 under paragraph (2) shall not apply to an alien if
 15 admitting the alien into the United States is nec-
 16 essary to permit the United States to comply with
 17 the Agreement regarding the Headquarters of the
 18 United Nations, signed at Lake Success June 26,
 19 1947, and entered into force November 21, 1947,
 20 between the United Nations and the United States,
 21 or other applicable international obligations.

22 (4) PENALTIES.—The penalties provided for in
 23 subsections (b) and (c) of section 206 of the Inter-
 24 national Emergency Economic Powers Act (50
 25 U.S.C. 1705) shall apply to a person that knowingly

1 violates, attempts to violate, conspires to violate, or
2 causes a violation of regulations promulgated under
3 section 501(a) to carry out paragraph (1) of this
4 subsection to the same extent that such penalties
5 apply to a person that knowingly commits an unlaw-
6 ful act described in section 206(a) of that Act.

7 **SEC. 102. PROHIBITIONS WITH RESPECT TO THE TRANSFER**
8 **OF ARMS AND RELATED MATERIALS TO**
9 **SYRIA.**

10 (a) **SANCTIONS.—**

11 (1) **IN GENERAL.—**Beginning on and after the
12 date that is 30 days after the date of the enactment
13 of this Act, the President shall impose on a foreign
14 person the sanctions described in subsection (b) if
15 the President determines that such foreign person,
16 on or after such date of enactment, knowingly ex-
17 ports, transfers, or provides significant financial,
18 material, or technological support to the Government
19 of Syria to—

20 (A) acquire or develop chemical, biological,
21 or nuclear weapons or related technologies;

22 (B) acquire or develop ballistic or cruise
23 missile capabilities;

1 (C) acquire or develop destabilizing num-
2 bers and types of advanced conventional weap-
3 ons; or

4 (D) acquire defense articles, defense serv-
5 ices, or defense information (as such terms are
6 defined under the Arms Export Control Act (22
7 U.S.C. 2751 et seq.)); if the President deter-
8 mines that a significant type or amount of such
9 articles, services, or information has been so ac-
10 quired.

11 (2) APPLICABILITY TO OTHER FOREIGN PER-
12 SONS.—The sanctions described in subsection (b)
13 shall also be imposed on any foreign person that is
14 a successor entity to a foreign person described in
15 paragraph (1).

16 (b) SANCTIONS AGAINST A FOREIGN PERSON.—The
17 sanctions to be imposed on a foreign person described in
18 subsection (a) are the following:

19 (1) IN GENERAL.—The President shall exercise
20 all powers granted by the International Emergency
21 Economic Powers Act (50 U.S.C. 1701 et seq.) to
22 the extent necessary to freeze and prohibit all trans-
23 actions in all property and interests in property of
24 the foreign person if such property and interests in
25 property are in the United States, come within the

1 United States, or are or come within the possession
 2 or control of a United States person.

3 ~~(2) ALIENS INELIGIBLE FOR VISAS, ADMISSION,~~
 4 ~~OR PAROLE.—~~

5 ~~(A) VISAS, ADMISSION, OR PAROLE.—An~~
 6 ~~alien who the Secretary of State or the Sec-~~
 7 ~~retary of Homeland Security (or a designee of~~
 8 ~~one of such Secretaries) knows, or has reason~~
 9 ~~to believe, meets any of the criteria described in~~
 10 ~~subsection (a) is—~~

11 ~~(i) inadmissible to the United States;~~

12 ~~(ii) ineligible to receive a visa or other~~
 13 ~~documentation to enter the United States;~~
 14 ~~and~~

15 ~~(iii) otherwise ineligible to be admitted~~
 16 ~~or paroled into the United States or to re-~~
 17 ~~ceive any other benefit under the Immigra-~~
 18 ~~tion and Nationality Act (8 U.S.C. 1101 et~~
 19 ~~seq.).~~

20 ~~(B) CURRENT VISAS REVOKED.—~~

21 ~~(i) IN GENERAL.—The issuing con-~~
 22 ~~sular officer, the Secretary of State, or the~~
 23 ~~Secretary of Homeland Security (or a des-~~
 24 ~~ignee of one of such Secretaries) shall re-~~
 25 ~~voked any visa or other entry documentation~~

1 issued to an alien who meets any of the
2 criteria described in subsection (a) regard-
3 less of when issued.

4 (ii) EFFECT OF REVOCATION.—A rev-
5 ocation under clause (i)—

6 (I) shall take effect immediately;

7 and

8 (II) shall automatically cancel

9 any other valid visa or entry docu-

10 mentation that is in the alien's pos-

11 session.

12 (3) EXCEPTION TO COMPLY WITH UNITED NA-
13 TIONS HEADQUARTERS AGREEMENT.—Sanctions
14 under paragraph (2) shall not apply to an alien if
15 admitting the alien into the United States is nec-
16 essary to permit the United States to comply with
17 the Agreement regarding the Headquarters of the
18 United Nations, signed at Lake Success June 26,
19 1947, and entered into force November 21, 1947,
20 between the United Nations and the United States,
21 or other applicable international obligations.

22 (4) PENALTIES.—A person that violates, at-
23 tempts to violate, conspires to violate, or causes a
24 violation of any regulation, license, or order issued
25 to carry out this section shall be subject to the pen-

1 alties set forth in subsections (b) and (c) of section
 2 206 of the International Emergency Economic Pow-
 3 ers Act (50 U.S.C. 1705) to the same extent as a
 4 person that commits an unlawful act described in
 5 subsection (a) of that section.

6 **SEC. 103. RULE OF CONSTRUCTION.**

7 Nothing in this title shall be construed to limit the
 8 authority of the President pursuant to the International
 9 Emergency Economic Powers Act (50 U.S.C. 1701 et
 10 seq.).

11 **SEC. 104. DEFINITIONS.**

12 In this title:

13 (1) **ADMITTED; ALIEN.**—The terms “admitted”
 14 and “alien” have the meanings given such terms in
 15 section 101 of the Immigration and Nationality Act
 16 (8 U.S.C. 1101).

17 (2) **FINANCIAL, MATERIAL, OR TECHNOLOGICAL**
 18 **SUPPORT.**—The term “financial, material, or techno-
 19 logical support” has the meaning given such term in
 20 section 542.304 of title 31, Code of Federal Regula-
 21 tions, as such section was in effect on the date of
 22 the enactment of this Act.

23 (3) **FOREIGN PERSON.**—The term “foreign per-
 24 son” means any citizen or national of a foreign
 25 country, or any entity not organized solely under the

1 laws of the United States or existing solely in the
2 United States.

3 (4) GOVERNMENT OF SYRIA.—The term “Gov-
4 ernment of Syria” has the meaning given such term
5 in section 542.305 of title 31, Code of Federal Reg-
6 ulations, as such section was in effect on the date
7 of the enactment of this Act.

8 (5) KNOWINGLY.—The term “knowingly” has
9 the meaning given such term in section 566.312 of
10 title 31, Code of Federal Regulations, as such sec-
11 tion was in effect on the date of the enactment of
12 this Act.

13 (6) PERSON.—The term “person” means an in-
14 dividual or entity.

15 (7) PETROLEUM OR PETROLEUM PRODUCTS OF
16 SYRIAN ORIGIN.—The term “petroleum or petroleum
17 products of Syrian origin” has the meaning given
18 such term in section 542.314 of title 31, Code of
19 Federal Regulations, as such section was in effect on
20 the date of the enactment of this Act.

21 (8) SIGNIFICANT TRANSACTION OR TRANS-
22 ACTIONS; SIGNIFICANT FINANCIAL SERVICES.—A
23 transaction or transactions or financial services shall
24 be determined to be a significant for purposes of this
25 section in accordance with section 566.404 of title

31, Code of Federal Regulations, as such section was in effect on the date of the enactment of this Act.

(9) SYRIA.—The term “Syria” has the meaning given such term in section 542.316 of title 31, Code of Federal Regulations, as such section was in effect on the date of the enactment of this Act.

(10) UNITED STATES PERSON.—The term “United States person” means any United States citizen, permanent resident alien, entity organized under the laws of the United States (including foreign branches), or any person in the United States.

TITLE H—AMENDMENTS TO SYRIA HUMAN RIGHTS ACCOUNTABILITY ACT OF 2012

SEC. 201. IMPOSITION OF SANCTIONS WITH RESPECT TO CERTAIN PERSONS WHO ARE RESPONSIBLE FOR OR COMPLICIT IN HUMAN RIGHTS ABUSES COMMITTED AGAINST CITIZENS OF SYRIA OR THEIR FAMILY MEMBERS.

(a) IN GENERAL.—Section 702(e) of the Syria Human Rights Accountability Act of 2012 (22 U.S.C. 8791(e)) is amended to read as follows:

“(e) SANCTIONS DESCRIBED.—

1 “(1) ~~IN GENERAL.~~—The President shall exer-
 2 cise all powers granted by the International Emer-
 3 gency Economic Powers Act (50 U.S.C. 1701 et
 4 seq.) to the extent necessary to freeze and prohibit
 5 all transactions in all property and interests in prop-
 6 erty of a person on the list required by subsection
 7 (b) if such property and interests in property are in
 8 the United States, come within the United States, or
 9 are or come within the possession or control of a
 10 United States person.

11 “(2) ~~ALIENS INELIGIBLE FOR VISAS, ADMIS-~~
 12 ~~SION, OR PAROLE.~~—

13 “(A) ~~VISAS, ADMISSION, OR PAROLE.~~—An
 14 alien who the Secretary of State or the Sec-
 15 retary of Homeland Security (or a designee of
 16 one of such Secretaries) knows, or has reason
 17 to believe, meets any of the criteria described in
 18 subsection (b) is—

19 “(i) inadmissible to the United States;

20 “(ii) ineligible to receive a visa or
 21 other documentation to enter the United
 22 States; and

23 “(iii) otherwise ineligible to be admit-
 24 ted or paroled into the United States or to
 25 receive any other benefit under the Immi-

1 gration and Nationality Act (8 U.S.C.
2 1101 et seq.).

3 ~~“(B) CURRENT VISAS REVOKED.—~~

4 ~~“(i) IN GENERAL.—The issuing con-~~
5 ~~sular officer, the Secretary of State, or the~~
6 ~~Secretary of Homeland Security (or a des-~~
7 ~~ignee of one of such Secretaries) shall re-~~
8 ~~voke any visa or other entry documentation~~
9 ~~issued to an alien who meets any of the~~
10 ~~criteria described in subsection (b) regard-~~
11 ~~less of when issued.~~

12 ~~“(ii) EFFECT OF REVOCATION.—A~~
13 ~~revocation under clause (i)—~~

14 ~~“(I) shall take effect imme-~~
15 ~~diately; and~~

16 ~~“(II) shall automatically cancel~~
17 ~~any other valid visa or entry docu-~~
18 ~~mentation that is in the alien’s pos-~~
19 ~~session.~~

20 ~~“(3) PENALTIES.—A person that violates, at-~~
21 ~~tempts to violate, conspires to violate, or causes a~~
22 ~~violation of this section or any regulation, license, or~~
23 ~~order issued to carry out this section shall be subject~~
24 ~~to the penalties set forth in subsections (b) and (c)~~
25 ~~of section 206 of the International Emergency Eco-~~

1 nomic Powers Act (50 U.S.C. 1705) to the same ex-
 2 tent as a person that commits an unlawful act de-
 3 scribed in subsection (a) of that section.

4 “(4) REGULATORY AUTHORITY.—The President
 5 shall, not later than 180 days after the date of the
 6 enactment of this section, promulgate regulations as
 7 necessary for the implementation of this section.

8 “(5) EXCEPTION TO COMPLY WITH UNITED NA-
 9 TIONS HEADQUARTERS AGREEMENT.—Sanctions
 10 under paragraph (2) shall not apply to an alien if
 11 admitting the alien into the United States is nec-
 12 essary to permit the United States to comply with
 13 the Agreement regarding the Headquarters of the
 14 United Nations, signed at Lake Success June 26,
 15 1947, and entered into force November 21, 1947,
 16 between the United Nations and the United States,
 17 or other applicable international obligations.

18 “(6) RULE OF CONSTRUCTION.—Nothing in
 19 this section shall be construed to limit the authority
 20 of the President pursuant to the International
 21 Emergency Economic Powers Act (50 U.S.C. 1701
 22 et seq.), relevant Executive orders, regulations, or
 23 other provisions of law.”.

24 (b) SERIOUS HUMAN RIGHTS ABUSES DESCRIBED.—

25 Section 702 of the Syria Human Rights Accountability

1 Act of 2012 (22 U.S.C. 8791) is amended by adding at
 2 the end the following:

3 “(d) **SERIOUS HUMAN RIGHTS ABUSES DE-**
 4 **SCRIBED.**—In subsection (b), the term ‘serious human
 5 rights abuses’ includes—

6 “(1) the deliberate targeting of civilian infra-
 7 structure to include schools, hospitals, markets, and
 8 other infrastructure that is essential to human life,
 9 such as power and water systems; and

10 “(2) the deliberate diversion, hindering, or
 11 blocking of access for humanitarian purposes, in-
 12 cluding access across conflict lines and borders.”.

13 (e) **EFFECTIVE DATE.**—The amendments made by
 14 subsections (a) and (b) shall take effect on the date of
 15 the enactment of this Act and shall apply with respect to
 16 the imposition of sanctions under section 702(a) of the
 17 Syria Human Rights Accountability Act of 2012 on after
 18 such date of enactment.

19 **SEC. 202. IMPOSITION OF SANCTIONS WITH RESPECT TO**
 20 **THE TRANSFER OF GOODS OR TECH-**
 21 **NOLOGIES TO SYRIA THAT ARE LIKELY TO BE**
 22 **USED TO COMMIT HUMAN RIGHTS ABUSES.**

23 Section 703(b)(2)(C) of the Syria Human Rights Ac-
 24 countability Act of 2012 (22 U.S.C. 8792(b)(2)(C)) is
 25 amended—

1 (1) in clause (i), by striking “or” at the end;

2 (2) in clause (ii), by striking the period at the

3 end and inserting a semicolon; and

4 (3) by adding at the end the following:

5 “(iii) any article—

6 “(I) designated by the President

7 for purposes of the United States Mu-

8 nitions List under section 38(a)(1) of

9 the Arms Export Control Act (22

10 U.S.C. 2778(a)(1)); and

11 “(II) with respect to which the

12 President determines is significant for

13 purposes of the imposition of sanc-

14 tions under subsection (a); or

15 “(iv) other goods or technologies that

16 the President determines may be used by

17 the Government of Syria to commit human

18 rights abuses against the people of Syria.”.

19 **SEC. 203. IMPOSITION OF SANCTIONS WITH RESPECT TO**

20 **PERSONS WHO HINDER HUMANITARIAN AC-**

21 **CESS.**

22 (a) IN GENERAL.—The Syria Human Rights Ac-

23 countability Act of 2012 (22 U.S.C. 8791 et seq.) is

24 amended—

1 (1) by redesignating sections 705 and 706 as
2 sections 706 and 707, respectively;

3 (2) by inserting after section 704 the following:

4 **“SEC. 705. IMPOSITION OF SANCTIONS WITH RESPECT TO**
5 **PERSONS WHO HINDER HUMANITARIAN AC-**
6 **CESS.**

7 “(a) IN GENERAL.—The President shall impose sanc-
8 tions described in section 702(e) with respect to each per-
9 son on the list required by subsection (b).

10 “(b) LIST OF PERSONS WHO HINDER HUMANI-
11 TARIAN ACCESS.—

12 “(1) IN GENERAL.—Not later than 120 days
13 after the date of the enactment of the Caesar Syria
14 Civilian Protection Act of 2017, the President shall
15 submit to the appropriate congressional committees
16 a list of persons that the President determines have
17 engaged in deliberate diversion, hindering, or block-
18 ing of access for humanitarian purposes for the
19 United Nations, its specialized agencies and imple-
20 menting partners, national and international non-
21 governmental organizations, and all other actors en-
22 gaged in humanitarian relief activities in Syria, in-
23 cluding through the deliberate targeting of such hu-
24 manitarian actors and activities in Syria and across
25 conflict lines and borders.

1 “(2) ~~UPDATES OF LIST.~~—The President shall
2 submit to the appropriate congressional committees
3 an updated list under paragraph (1)—

4 “(A) not later than 300 days after the date
5 of the enactment of the Caesar Syria Civilian
6 Protection Act of 2017 and every 180 days
7 thereafter; and

8 “(B) as new information becomes avail-
9 able.

10 “(3) ~~FORM.~~—The list required by paragraph
11 (1) shall be submitted in unclassified form but may
12 contain a classified annex.”; and

13 (3) in section 706 (as so redesignated), by
14 striking “or 704” and inserting “704, or 705”.

15 (b) ~~CLERICAL AMENDMENT.~~—The table of contents
16 for the Syria Human Rights Accountability Act of 2012
17 is amended by inserting after the item relating to section
18 704 the following new item:

 “Sec. 705. Imposition of sanctions with respect to persons who hinder humani-
 tarian access.”.

19 **SEC. 204. REPORT ON CERTAIN PERSONS WHO ARE RE-**
20 **SPONSIBLE FOR OR COMPLICIT IN CERTAIN**
21 **HUMAN RIGHTS ABUSES IN SYRIA.**

22 (a) ~~IN GENERAL.~~—Not later than 120 days after the
23 date of the enactment of this Act, the President shall sub-
24 mit to the appropriate congressional committees a detailed

1 report with respect to whether each person described in
2 subsection (c) meets the requirements described in section
3 702(b) of the Syria Human Rights Accountability Act of
4 2012 (22 U.S.C. 8791(b)) for purposes of inclusion on the
5 list of persons who are responsible for or complicit in cer-
6 tain human rights abuses under such section.

7 (b) JUSTIFICATION.—The President shall include in
8 the report required by subsection (a) a description of the
9 reasons why any of the persons described in subsection
10 (c) do not meet the requirements described in section
11 702(b) of the Syria Human Rights Accountability Act of
12 2012 (22 U.S.C. 8791(b)), including information on
13 whether sufficient credible evidence of responsibility for
14 such abuses was found or whether any of the persons de-
15 scribed in subsection (c) have been designated pursuant
16 to—

17 (1) Executive Order No. 13572 of April 29,
18 2011 (76 Fed. Reg. 24787; relating to blocking
19 property of certain persons with respect to human
20 rights abuses in Syria);

21 (2) Executive Order No. 13573 of May 18,
22 2011 (76 Fed. Reg. 29143; relating to blocking
23 property of senior officials of the Government of
24 Syria);

1 ~~(3) Executive Order No. 13582 of August 17,~~
 2 ~~2011 (76 Fed. Reg. 52209; relating to blocking~~
 3 ~~property of the Government of Syria and prohibiting~~
 4 ~~certain transactions with respect to Syria); or~~

5 ~~(4) Executive Order No. 13606 of April 22,~~
 6 ~~2012 (77 Fed. Reg. 24571; relating to blocking the~~
 7 ~~property and suspending entry into the United~~
 8 ~~States of certain persons with respect to grave~~
 9 ~~human rights abuses by the Governments of Iran~~
 10 ~~and Syria via information technology).~~

11 ~~(c) PERSONS DESCRIBED.—The persons described in~~
 12 ~~this subsection are the following:~~

13 ~~(1) Bashar Al-Assad.~~

14 ~~(2) Asma Al-Assad.~~

15 ~~(3) Rami Makhlouf.~~

16 ~~(4) Bouthayna Shaaban.~~

17 ~~(5) Walid Moallem.~~

18 ~~(6) Ali Al-Salim.~~

19 ~~(7) Wael Nader Al-Halqi.~~

20 ~~(8) Jamil Hassan.~~

21 ~~(9) Suhail Hassan.~~

22 ~~(10) Ali Mamluk.~~

23 ~~(11) Muhammed Khadour, Deir Ez Zor Mili-~~
 24 ~~tary and Security.~~

25 ~~(12) Jamal Razzouq, Security Branch 243.~~

- 1 (13) Munzer Ghanam, Air Force Intelligence.
- 2 (14) Daas Hasan Ali, Branch 327.
- 3 (15) Jassem Ali Jassem Hamad, Political Secu-
- 4 rity.
- 5 (16) Samir Muhammad Youssef, Military Intel-
- 6 ligence.
- 7 (17) Ali Ahmad Dayoub, Air Force Intelligence.
- 8 (18) Khaled Muhsen Al-Halabi, Security
- 9 Branch 335.
- 10 (19) Mahmoud Kahila, Political Security.
- 11 (20) Zuhair Ahmad Hamad, Provincial Secu-
- 12 rity.
- 13 (21) Wafiq Nasser, Security Branch 245.
- 14 (22) Qussay Mayoub, Air Force Intelligence.
- 15 (23) Muhammad Ammar Sardini, Political Se-
- 16 curity.
- 17 (24) Fouad Hammouda, Military Security.
- 18 (25) Hasan Daaboul, Branch 261.
- 19 (26) Yahia Wahbi, Air Force Intelligence.
- 20 (27) Okab Saqer, Security Branch 318.
- 21 (28) Husam Luqa, Political Security.
- 22 (29) Sami Al-Hasan, Security Branch 219.
- 23 (30) Yassir Deeb, Political Security.
- 24 (31) Ibrahim Darwish, Security Branch 220.
- 25 (32) Nasser Deeb, Political Security.

1 ~~(33) Abdullatif Al-Fahed, Security Branch 290.~~

2 ~~(34) Adeeb Namer Salamah, Air Force Intel-~~
3 ~~ligence.~~

4 ~~(35) Akram Muhammed, State Security.~~

5 ~~(36) Reyad Abbas, Political Security.~~

6 ~~(37) Ali Abdullah Ayoub, Syrian Armed Forces.~~

7 ~~(38) Fahd Jassem Al-Freij, Defense Ministry.~~

8 ~~(39) Issam Halaq, Air Force.~~

9 ~~(40) Ghassan Al-Abdullah, General Intelligence~~
10 ~~Directorate.~~

11 ~~(41) Maher Al-Assad, Republican Guard.~~

12 ~~(42) Fahad Al-Farouch.~~

13 ~~(43) Rafiq Shahada, Military Intelligence.~~

14 ~~(44) Loay Al-Ali, Military Intelligence.~~

15 ~~(45) Nawfal Al-Husayn, Military Intelligence.~~

16 ~~(46) Muhammad Zamrini, Military Intelligence.~~

17 ~~(47) Muhammad Mahallah, Military Intel-~~
18 ~~ligence.~~

19 ~~(d) FORM.—The report required by subsection (a)~~
20 ~~shall be submitted in unclassified form, but may contain~~
21 ~~a classified annex if necessary.~~

22 ~~(e) DEFINITION.—In this section, the term “appro-~~
23 ~~priate congressional committees” means—~~

24 ~~(1) the Committee on Foreign Affairs, the~~
25 ~~Committee on Financial Services, the Committee on~~

1 Ways and Means; and the Committee on the Judici-
 2 ary of the House of Representatives; and

3 ~~(2) the Committee on Foreign Relations, the~~
 4 ~~Committee on Banking, Housing, and Urban Af-~~
 5 ~~fairs, the Committee on Finance, and the Committee~~
 6 ~~on the Judiciary of the Senate.~~

7 **TITLE III—REPORTS AND WAIV-**
 8 **ER FOR HUMANITARIAN-RE-**
 9 **LATED ACTIVITIES WITH RE-**
 10 **SPECT TO SYRIA**

11 **SEC. 301. BRIEFING ON MONITORING AND EVALUATING OF**
 12 **ONGOING ASSISTANCE PROGRAMS IN SYRIA**
 13 **AND TO THE SYRIAN PEOPLE.**

14 (a) IN GENERAL.—Not later than 180 days after the
 15 date of the enactment of this Act, the Secretary of State
 16 and the Administrator of the United States Agency for
 17 International Development shall brief the Committee on
 18 Foreign Affairs of the House of Representatives and the
 19 Committee on Foreign Relations of the Senate on the
 20 monitoring and evaluation of ongoing assistance programs
 21 in Syria and for the Syrian people, including assistance
 22 provided through multilateral organizations.

23 (b) MATTERS TO BE INCLUDED.—The briefing re-
 24 quired by subsection (a) shall include—

1 (1) the specific project monitoring and evalua-
 2 tion efforts, including measurable goals and per-
 3 formance metrics for assistance in Syria;

4 (2) a description of the memoranda of under-
 5 standing entered into by the Department of State,
 6 the United States Agency for International Develop-
 7 ment, and their respective Inspectors General and
 8 the multilateral organizations through which United
 9 States assistance will be delivered that formalize re-
 10 quirements for the sharing of information between
 11 such entities for the conduct of audits, investiga-
 12 tions, and evaluations; and

13 (3) the major challenges to monitoring and
 14 evaluating such programs.

15 **SEC. 302. ASSESSMENT OF POTENTIAL METHODS TO EN-**
 16 **HANCE THE PROTECTION OF CIVILIANS.**

17 (a) IN GENERAL.—Not later than 90 days after the
 18 date of the enactment of this Act, the President shall sub-
 19 mit to the appropriate congressional committees a report
 20 that—

21 (1) assesses the potential effectiveness, risks,
 22 and operational requirements of the establishment
 23 and maintenance of a no-fly zone over part or all of
 24 Syria, including—

1 (A) the operational and legal requirements
2 for United States and coalition air power to es-
3 tablish a no-fly zone in Syria;

4 (B) the impact a no-fly zone in Syria
5 would have on humanitarian and counterter-
6 rorism efforts in Syria and the surrounding re-
7 gion; and

8 (C) the potential for force contributions
9 from other countries to establish a no-fly zone
10 in Syria;

11 (2) assesses the potential effectiveness, risks,
12 and operational requirements for the establishment
13 of one or more safe zones in Syria for internally dis-
14 placed persons or for the facilitation of humani-
15 tarian assistance, including—

16 (A) the operational and legal requirements
17 for United States and coalition forces to estab-
18 lish one or more safe zones in Syria;

19 (B) the impact one or more safe zones in
20 Syria would have on humanitarian and counter-
21 terrorism efforts in Syria and the surrounding
22 region; and

23 (C) the potential for contributions from
24 other countries and vetted non-state actor part-

1 ners to establish and maintain one or more safe
2 zones in Syria;

3 ~~(3)~~ assesses the potential effectiveness, risks,
4 and operational requirements of other non-military
5 means to enhance the protection of civilians, espe-
6 cially civilians who are in besieged areas, trapped at
7 borders, or internally displaced; and

8 (4) describes the Administration's plan for re-
9 cruitment, training, and retention of partner forces;
10 including—

11 (A) identification of the United States
12 partner forces operating on the ground;

13 (B) the primary source of strength for
14 each armed actor engaged in hostilities;

15 (C) the capabilities, requirements, and
16 vulnerabilities of each armed actor;

17 (D) the United States role in mitigating
18 vulnerabilities of partner forces; and

19 (E) the Administration's measures of suc-
20 cess for partner forces, including—

21 (i) increasing Syrian civilian security;

22 and

23 (ii) working toward an end to the con-
24 flict in Syria.

1 (b) FORM.—The report required by subsection (a)
 2 shall be submitted in unclassified form, but may contain
 3 a classified annex if necessary.

4 (c) CONSULTATION.—The report required by sub-
 5 section (a) shall be informed by consultations with the De-
 6 partment of State, the United States Agency for Inter-
 7 national Development, the Department of Defense, and
 8 international and local organizations operating in Syria or
 9 in neighboring countries to alleviate the suffering of the
 10 Syrian people.

11 (d) DEFINITION.—In this section, the term “appro-
 12 priate congressional committees” means—

13 (1) the Committee on Foreign Affairs and the
 14 Committee on Armed Services of the House of Rep-
 15 resentatives; and

16 (2) the Committee on Foreign Relations and
 17 the Committee on Armed Services of the Senate.

18 **SEC. 303. ASSISTANCE TO SUPPORT ENTITIES TAKING AC-**
 19 **TIONS RELATING TO GATHERING EVIDENCE**
 20 **FOR INVESTIGATIONS INTO WAR CRIMES OR**
 21 **CRIMES AGAINST HUMANITY IN SYRIA SINCE**
 22 **MARCH 2011.**

23 (a) IN GENERAL.—Notwithstanding any other provi-
 24 sion of law, the Secretary of State, acting through the As-
 25 sistant Secretary for Democracy, Human Rights and

1 Labor and the Assistant Secretary for International Nar-
 2 coties and Law Enforcement Affairs, is authorized to pro-
 3 vide assistance to support entities that are conducting
 4 criminal investigations, building Syrian investigative ca-
 5 pacity, supporting prosecutions in national courts, col-
 6 lecting evidence and preserving the chain of evidence for
 7 eventual prosecution against those who have committed
 8 war crimes or crimes against humanity in Syria, including
 9 the aiding and abetting of such crimes by foreign govern-
 10 ments and organizations supporting the Government of
 11 Syria, since March 2011.

12 (b) BRIEFING.—Not later than 1 year after the date
 13 of the enactment of this Act, the Secretary of State shall
 14 brief the Committee on Foreign Affairs of the House of
 15 Representatives and the Committee on Foreign Relations
 16 of the Senate on assistance provided under subsection (a).

17 **TITLE IV—SUSPENSION OF**
 18 **SANCTIONS WITH RESPECT**
 19 **TO SYRIA**

20 **SEC. 401. SUSPENSION OF SANCTIONS WITH RESPECT TO**
 21 **SYRIA.**

22 (a) SUSPENSION OF SANCTIONS.—

23 (1) NEGOTIATIONS NOT CONCLUDING IN
 24 AGREEMENT.—If the President determines that
 25 internationally recognized negotiations to resolve the

1 violence in Syria have not concluded in an agree-
2 ment or are likely not to conclude in an agreement,
3 the President may suspend, as appropriate, in whole
4 or in part, the imposition of sanctions otherwise re-
5 quired under this Act or any amendment made by
6 this Act for a period not to exceed 120 days, and re-
7 newable for additional periods not to exceed 120
8 days, if the President submits to the appropriate
9 congressional committees in writing a determination
10 and certification that the Government of Syria has
11 ended military attacks against and gross violations
12 of the human rights of the Syrian people, specifi-
13 cally—

14 (A) the air space over Syria is no longer
15 being utilized by the Government of Syria and
16 associated forces to target civilian populations
17 through the use of incendiary devices, including
18 barrel bombs, chemical weapons, and conven-
19 tional arms, including air-delivered missiles and
20 explosives;

21 (B) areas besieged by the Assad regime
22 and associated forces, including Hezbollah and
23 irregular Iranian forces, are no longer cut off
24 from international aid and have regular access

1 to humanitarian assistance, freedom of travel,
2 and medical care;

3 ~~(C)~~ the Government of Syria is releasing
4 all political prisoners forcibly held within the
5 Assad regime prison system, including the fa-
6 cilities maintained by various security, intel-
7 ligence, and military elements associated with
8 the Government of Syria and allowed full access
9 to the same facilities for investigations by ap-
10 propriate international human rights organiza-
11 tions; and

12 ~~(D)~~ the forces of the Government of Syria
13 and associated forces, including Hezbollah, ir-
14 regular Iranian forces, and Russian government
15 air assets, are no longer engaged in deliberate
16 targeting of medical facilities, schools, residen-
17 tial areas, and community gathering places, in-
18 cluding markets, in flagrant violation of inter-
19 national norms.

20 ~~(2) NEGOTIATIONS CONCLUDING IN AGREE-~~
21 ~~MENT.—~~

22 ~~(A) INITIAL SUSPENSION OF SANCTIONS.—~~

23 If the President determines that internationally
24 recognized negotiations to resolve the violence
25 in Syria have concluded in an agreement or are

likely to conclude in an agreement, the President may suspend, as appropriate, in whole or in part, the imposition of sanctions otherwise required under this Act or any amendment made by this Act for a period not to exceed 120 days if the President submits to the appropriate congressional committees in writing a determination and certification that—

(i) in the case in which the negotiations are likely to conclude in an agreement—

(I) the Government of Syria, the Syrian High Negotiations Committee or its internationally-recognized successor, and appropriate international parties are participating in direct, face-to-face negotiations; and

(II) the suspension of sanctions under this Act or any amendment made by this Act is essential to the advancement of such negotiations; and

(ii) the Government of Syria has demonstrated a commitment to a significant and substantial reduction in attacks on and violence against the Syrian people by

1 the Government of Syria and associated
2 forces.

3 ~~(B) RENEWAL OF SUSPENSION OF SANC-~~
4 ~~TIONS.~~—The President may renew a suspension
5 of sanctions under subparagraph (A) for addi-
6 tional periods not to exceed 120 days if, for
7 each such additional period, the President sub-
8 mits to the appropriate congressional commit-
9 tees in writing a determination and certification
10 that—

11 (i) the conditions described in clauses
12 (i) and (ii) of subparagraph (A) are con-
13 tinuing to be met;

14 (ii) the renewal of the suspension of
15 sanctions is essential to implementing an
16 agreement described in subparagraph (A)
17 or making progress toward concluding an
18 agreement described in subparagraph (A);

19 (iii) the Government of Syria and as-
20 sociated forces have ceased attacks against
21 Syrian civilians; and

22 (iv) the Government of Syria has pub-
23 licly committed to negotiations for a tran-
24 sitional government in Syria and continues
25 to demonstrate that commitment through

1 sustained engagement in talks and sub-
2 stantive and verifiable progress towards
3 the implementation of such an agreement.

4 ~~(2)~~ BRIEFING AND REIMPOSITION OF SANC-
5 TIONS.—

6 ~~(A)~~ BRIEFING.—Not later than 30 days
7 after the President submits to the appropriate
8 congressional committees a determination and
9 certification in the case of a renewal of suspen-
10 sion of sanctions under paragraph ~~(2)~~(B), and
11 every 30 days thereafter, the President shall
12 provide a briefing to the appropriate congres-
13 sional committees on the status and frequency
14 of negotiations described in paragraph ~~(2)~~.

15 ~~(B)~~ RE-IMPOSITION OF SANCTIONS.—If
16 the President provides a briefing to the appro-
17 priate congressional committees under subpara-
18 graph ~~(A)~~ with respect to which the President
19 indicates a lapse in negotiations described in
20 paragraph ~~(2)~~ for a period that equals or ex-
21 ceeds 90 days, the sanctions that were sus-
22 pended under paragraph ~~(2)~~(B) shall be re-im-
23 posed and any further suspension of such sanc-
24 tions is prohibited.

1 (4) DEFINITION.—In this subsection, the term
2 “appropriate congressional committees” means—

3 (A) the Committee on Foreign Affairs, the
4 Committee on Financial Services, the Com-
5 mittee on Ways and Means, and the Committee
6 on the Judiciary of the House of Representa-
7 tives; and

8 (B) the Committee on Foreign Relations,
9 the Committee on Banking, Housing, and
10 Urban Affairs, the Committee on Finance, and
11 the Committee on the Judiciary of the Senate.

12 (b) SENSE OF CONGRESS TO BE CONSIDERED FOR
13 DETERMINING A TRANSITIONAL GOVERNMENT IN
14 SYRIA.—It is the sense of Congress that a transitional
15 government in Syria is a government that—

16 (1) is taking verifiable steps to release all polit-
17 ical prisoners and is providing full access to Syrian
18 prisons for investigations by appropriate inter-
19 national human rights organizations;

20 (2) is taking verifiable steps to remove former
21 senior Syrian Government officials who are complicit
22 in the conception, implementation, or cover up of
23 war crimes, crimes against humanity, or human
24 rights abuses and any person subject to sanctions

1 under any provision of law from government posi-
2 tions;

3 ~~(3)~~ is in the process of organizing free and fair
4 elections for a new government—

5 (A) to be held in a timely manner and
6 scheduled while the suspension of sanctions or
7 the renewal of the suspension of sanctions
8 under this section is in effect; and

9 (B) to be conducted under the supervision
10 of internationally recognized observers;

11 (4) is making tangible progress toward estab-
12 lishing an independent judiciary;

13 (5) is demonstrating respect for and compliance
14 with internationally recognized human rights and
15 basic freedoms as specified in the Universal Declara-
16 tion of Human Rights;

17 (6) is taking steps to verifiably fulfill its com-
18 mitments under the Chemical Weapons Convention
19 and the Treaty on the Non-Proliferation of Nuclear
20 Weapons and is making tangible progress toward be-
21 coming a signatory to Convention on the Prohibition
22 of the Development, Production and Stockpiling of
23 Bacteriological (Biological) and Toxin Weapons and
24 on their Destruction, entered into force March 26,

1 1975, and adhering to the Missile Technology Con-
 2 trol Regime and other control lists, as necessary;

3 (7) has halted the development and deployment
 4 of ballistic and cruise missiles; and

5 (8) is taking verifiable steps to remove from po-
 6 sitions of authority within the intelligence and secu-
 7 rity services as well as the military those who were
 8 in a position of authority or responsibility during the
 9 conflict and who under the authority of their posi-
 10 tion were implicated in or implicit in the torture,
 11 extrajudicial killing, or execution of civilians, to in-
 12 clude those who were involved in decisionmaking or
 13 execution of plans to use chemical weapons.

14 **SEC. 402. WAIVERS AND EXEMPTIONS.**

15 (a) EXEMPTIONS.—The following activities and
 16 transactions shall be exempt from sanctions authorized
 17 under this Act or any amendment made by this Act:

18 (1) Any activity subject to the reporting re-
 19 quirements under title V of the National Security
 20 Act of 1947 (50 U.S.C. 3091 et seq.), or to any au-
 21 thorized intelligence activities of the United States.

22 (2) Any transaction necessary to comply with
 23 United States obligations under—

24 (A) the Agreement between the United Na-
 25 tions and the United States of America regard-

1 ing the Headquarters of the United Nations;
2 signed at Lake Success June 26, 1947, and en-
3 tered into force November 21, 1947;

4 (B) the Convention on Consular Relations;
5 done at Vienna April 24, 1963, and entered
6 into force March 19, 1967; or

7 (C) any other international agreement to
8 which the United States is a party.

9 (b) HUMANITARIAN, STABILIZATION, AND DEMOC-
10 RACY ASSISTANCE WAIVER.—

11 (1) STATEMENT OF POLICY.—It shall be the
12 policy of the United States to fully utilize the waiver
13 authority under this subsection to ensure that ade-
14 quate humanitarian relief or support for stabilization
15 and democracy promotion is provided to the Syrian
16 people.

17 (2) WAIVER.—Except as provided in paragraph
18 (5) and subsection (d), the President may waive, on
19 a case-by-case basis, for a period not to exceed 1
20 year, and renewable for additional periods not to ex-
21 ceed 1 year, the application of sanctions authorized
22 under this Act with respect to a person if the Presi-
23 dent submits to the appropriate congressional com-
24 mittees a written determination that the waiver is
25 necessary for purposes of providing humanitarian or

1 stabilization assistance or support for democracy
2 promotion to the people of Syria.

3 ~~(3) CONTENT OF WRITTEN DETERMINATION.—~~

4 A written determination submitted under paragraph
5 ~~(2)~~ with respect to a waiver shall include a descrip-
6 tion of all notification and accountability controls
7 that have been employed in order to ensure that the
8 activities covered by the waiver are humanitarian or
9 stabilization assistance or support for democracy
10 promotion and do not entail any activities in Syria
11 or dealings with the Government of Syria not rea-
12 sonably related to humanitarian or stabilization as-
13 sistance or support for democracy promotion.

14 ~~(4) CLARIFICATION OF PERMITTED ACTIVITIES~~

15 ~~UNDER WAIVER.—~~The President may not impose
16 sanctions authorized under this Act against a hu-
17 manitarian organization for—

18 ~~(A) engaging in a financial transaction re-~~
19 ~~lating to humanitarian assistance or for human-~~
20 ~~itarian purposes pursuant to a waiver issued~~
21 ~~under paragraph (2);~~

22 ~~(B) transporting goods or services that are~~
23 ~~necessary to carry out operations relating to~~
24 ~~humanitarian assistance or humanitarian pur-~~
25 ~~poses pursuant to such a waiver; or~~

1 (C) having incidental contact, in the course
 2 of providing humanitarian assistance or aid for
 3 humanitarian purposes pursuant to such a
 4 waiver, with individuals who are under the con-
 5 trol of a foreign person subject to sanctions
 6 under this Act or any amendment made by this
 7 Act unless the organization or its officers, mem-
 8 bers, representatives or employees have engaged
 9 in (or the President knows or has reasonable
 10 ground to believe is engaged in or is likely to
 11 engage in) conduct described in section
 12 212(a)(3)(B)(iv)(VI) of the Immigration and
 13 Nationality Act (8 U.S.C.
 14 1182(a)(3)(B)(iv)(VI)).

15 (5) EXCEPTION TO WAIVER AUTHORITY.—The
 16 President may not exercise the waiver authority
 17 under paragraph (2) with respect to a foreign person
 18 who has (or whose officers, members, representatives
 19 or employees have) engaged in (or the President
 20 knows or has reasonable ground to believe is en-
 21 gaged in or is likely to engage in) conduct described
 22 in section 212(a)(3)(B)(iv)(VI) of the Immigration
 23 and Nationality Act (8 U.S.C.
 24 1182(a)(3)(B)(iv)(VI)).

25 (c) WAIVER.—

1 (1) IN GENERAL.—The President may, for peri-
2 ods not to exceed 120 days, waive the application of
3 sanctions under this Act with respect to a foreign
4 person if the President certifies to the appropriate
5 congressional committees that such waiver is vital to
6 the national security interests of the United States.

7 (2) CONSULTATION.—

8 (A) BEFORE WAIVER ISSUED.—Not later
9 than 5 days before the issuance of a waiver
10 under paragraph (1) is to take effect, the Presi-
11 dent shall notify and brief the appropriate con-
12 gressional committees on the status of the for-
13 eign person’s involvement in activities described
14 in this Act.

15 (B) AFTER WAIVER ISSUED.—Not later
16 than 90 days after the issuance of a waiver
17 under paragraph (1), and every 120 days there-
18 after if the waiver remains in effect, the Presi-
19 dent shall brief the appropriate congressional
20 committees on the status of the foreign person’s
21 involvement in activities described in this Act.

22 (3) DEFINITION.—In this subsection, the term
23 “appropriate congressional committees” means—

24 (A) the Committee on Foreign Affairs, the
25 Committee on Financial Services, the Com-

1 mittee on Ways and Means, and the Committee
2 on the Judiciary of the House of Representa-
3 tives; and

4 (B) the Committee on Foreign Relations;
5 the Committee on Banking, Housing, and
6 Urban Affairs, the Committee on Finance, and
7 the Committee on the Judiciary of the Senate.

8 (d) CODIFICATION OF CERTAIN SERVICES IN SUP-
9 PORT OF NONGOVERNMENTAL ORGANIZATIONS' ACTIVI-
10 TIES AUTHORIZED.—

11 (1) IN GENERAL.—Except as provided in para-
12 graph (2), section 542.516 of title 31, Code of Fed-
13 eral Regulations (relating to certain services in sup-
14 port of nongovernmental organizations' activities au-
15 thorized), as in effect on the day before the date of
16 the enactment of this Act, shall—

17 (A) remain in effect on and after such date
18 of enactment; and

19 (B) in the case of a nongovernmental orga-
20 nization that is authorized to export or reexport
21 services to Syria under such section on the day
22 before such date of enactment, shall apply to
23 such organization on and after such date of en-
24 actment to the same extent and in the same
25 manner as such section applied to such organi-

1 zation on the day before such date of enact-
2 ment.

3 ~~(2) EXCEPTION.—Section 542.516 of title 31,~~
4 ~~Code of Federal Regulations, as codified under para-~~
5 ~~graph (1), shall not apply with respect to a foreign~~
6 ~~person who has (or whose officers, members, rep-~~
7 ~~resentatives or employees have) engaged in (or the~~
8 ~~President knows or has reasonable ground to believe~~
9 ~~is engaged in or is likely to engage in) conduct de-~~
10 ~~scribed in section 212(a)(3)(B)(iv)(VI) of the Immi-~~
11 ~~gration and Nationality Act (8 U.S.C.~~
12 ~~1182(a)(3)(B)(iv)(VI)).~~

13 ~~(c) STRATEGY REQUIRED.—~~

14 ~~(1) IN GENERAL.—Not later than 180 days~~
15 ~~after the date of the enactment of this Act, the~~
16 ~~President shall submit to the appropriate congres-~~
17 ~~sional committees a report containing a strategy to~~
18 ~~ensure that humanitarian organizations can access~~
19 ~~financial services to ensure the safe and timely deliv-~~
20 ~~ery of assistance to communities in need in Syria.~~

21 ~~(2) CONSIDERATION OF DATA FROM OTHER~~
22 ~~COUNTRIES AND NONGOVERNMENTAL ORGANIZA-~~
23 ~~TIONS.—In preparing the strategy required by para-~~
24 ~~graph (1), the President shall consider credible data~~
25 ~~already obtained by other countries and nongovern-~~

1 mental organizations, including organizations oper-
 2 ating in Syria.

3 ~~(3) FORM.—~~The strategy required by para-
 4 graph ~~(1)~~ shall be submitted in unclassified form but
 5 may contain a classified annex.

6 **TITLE V—REGULATORY AU-**
 7 **THORITY, COST LIMITATION,**
 8 **AND SUNSET**

9 **SEC. 501. IMPLEMENTATION AND REGULATORY AUTHORI-**
 10 **TIES.**

11 ~~(a) IMPLEMENTATION AUTHORITY.—~~The President
 12 may exercise all authorities provided to the President
 13 under sections ~~203~~ and ~~205~~ of the International Emer-
 14 gency Economic Powers Act (~~50 U.S.C. 1702~~ and ~~1704~~)
 15 for purposes of carrying out this Act and the amendments
 16 made by this Act.

17 ~~(b) REGULATORY AUTHORITY.—~~The President shall,
 18 not later than 90 days after the date of the enactment
 19 of this Act, promulgate regulations as necessary for the
 20 implementation of this Act and the amendments made by
 21 this Act.

22 ~~(c) BRIEFING TO CONGRESS.—~~Not less than ~~10~~ days
 23 before the promulgation of regulations under subsection
 24 ~~(a)~~, the President shall brief the appropriate congressional
 25 committees on the proposed regulations and the provisions

1 of this Act and the amendments made by this Act that
2 the regulations are implementing.

3 (d) DEFINITION.—In this section, the term “appro-
4 priate congressional committees” means—

5 (1) the Committee on Foreign Affairs and the
6 Committee on Financial Services of the House of
7 Representatives; and

8 (2) the Committee on Foreign Relations and
9 the Committee on Banking, Housing, and Urban Af-
10 fairs of the Senate.

11 **SEC. 502. COST LIMITATION.**

12 No additional funds are authorized to carry out the
13 requirements of this Act and the amendments made by
14 this Act. Such requirements shall be carried out using
15 amounts otherwise authorized.

16 **SEC. 503. AUTHORITY TO CONSOLIDATE REPORTS.**

17 (a) IN GENERAL.—Any reports required to be sub-
18 mitted to the appropriate congressional committees under
19 this Act or any amendment made by this Act that are sub-
20 ject to a deadline for submission consisting of the same
21 unit of time may be consolidated into a single report that
22 is submitted to appropriate congressional committees pur-
23 suant to such deadline. The consolidated reports shall con-
24 tain all information required under this Act or any amend-

1 ment made by this Act, in addition to all other elements
 2 mandated by previous law.

3 (b) **DEFINITION.**—In this section, the term “appro-
 4 priate congressional committees” means—

5 (1) the Committee on Foreign Affairs and the
 6 Committee on Financial Services of the House of
 7 Representatives; and

8 (2) the Committee on Foreign Relations and
 9 the Committee on Banking, Housing, and Urban Af-
 10 fairs of the Senate.

11 **SEC. 504. SUNSET.**

12 This Act shall cease to be effective beginning on De-
 13 cember 31, 2021.

14 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

15 (a) *SHORT TITLE.*—This Act may be cited as the
 16 “Caesar Syria Civilian Protection Act of 2018”.

17 (b) *TABLE OF CONTENTS.*—The table of contents for
 18 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Statement of policy.

**TITLE I—ADDITIONAL ACTIONS IN CONNECTION WITH THE
 NATIONAL EMERGENCY WITH RESPECT TO SYRIA**

Sec. 101. Measures with respect to Central Bank of Syria.

*Sec. 102. Sanctions with respect to foreign persons that engage in certain trans-
 actions.*

*Sec. 103. Strategy relating to areas of Syria in which civilians are subject to
 forced displacement.*

*TITLE II—AMENDMENTS TO SYRIA HUMAN RIGHTS
ACCOUNTABILITY ACT OF 2012*

Sec. 201. Imposition of sanctions with respect to certain persons who are responsible for or complicit in human rights abuses committed against citizens of Syria or their family members.

Sec. 202. Imposition of sanctions with respect to the transfer of goods or technologies to Syria that are likely to be used to commit human rights abuses.

TITLE III—ASSISTANCE FOR THE PEOPLE OF SYRIA

Sec. 301. Briefing on monitoring and evaluating of ongoing assistance programs in Syria and to the Syrian people.

Sec. 302. Assessment of potential methods to enhance the protection of civilians.

Sec. 303. Assistance to support entities taking actions relating to gathering evidence for investigations into war crimes or crimes against humanity in Syria since March 2011.

Sec. 304. Codification of certain services in support of nongovernmental organizations' activities authorized.

Sec. 305. Briefing on strategy to facilitate humanitarian assistance.

TITLE IV—GENERAL PROVISIONS

Sec. 401. Suspension of sanctions.

Sec. 402. Waivers and exemptions.

Sec. 403. Implementation and regulatory authorities.

Sec. 404. Cost limitation.

Sec. 405. Authority to consolidate reports.

Sec. 406. Rule of construction.

Sec. 407. Sunset.

1 SEC. 2. STATEMENT OF POLICY.

2 *It is the policy of the United States that diplomatic*
 3 *and coercive economic means should be utilized to compel*
 4 *the government of Bashar al-Assad to halt its murderous*
 5 *attacks on the Syrian people and to support a transition*
 6 *to a government in Syria that respects the rule of law,*
 7 *human rights, and peaceful co-existence with its neighbors.*

1 ***TITLE I—ADDITIONAL ACTIONS***
 2 ***IN CONNECTION WITH THE***
 3 ***NATIONAL EMERGENCY WITH***
 4 ***RESPECT TO SYRIA***

5 ***SEC. 101. MEASURES WITH RESPECT TO CENTRAL BANK OF***
 6 ***SYRIA.***

7 *(a) DETERMINATION REGARDING CENTRAL BANK OF*
 8 *SYRIA.—Not later than 180 days after the date of the enact-*
 9 *ment of this Act, the Secretary of the Treasury shall deter-*
 10 *mine, under section 5318A of title 31, United States Code,*
 11 *whether reasonable grounds exist for concluding that the*
 12 *Central Bank of Syria is a financial institution of primary*
 13 *money laundering concern.*

14 *(b) ENHANCED DUE DILIGENCE AND REPORTING RE-*
 15 *QUIREMENTS.—If the Secretary of the Treasury determines*
 16 *under subsection (a) that reasonable grounds exist for con-*
 17 *cluding that the Central Bank of Syria is a financial insti-*
 18 *tution of primary money laundering concern, the Secretary,*
 19 *in consultation with the Federal functional regulators (as*
 20 *defined in section 509 of the Gramm-Leach-Bliley Act (15*
 21 *U.S.C. 6809)), shall impose one or more of the special meas-*
 22 *ures described in section 5318A(b) of title 31, United States*
 23 *Code, with respect to the Central Bank of Syria.*

24 *(c) REPORT REQUIRED.—*

1 (1) *IN GENERAL.*—Not later than 90 days after
 2 making a determination under subsection (a) that the
 3 Central Bank of Syria is a financial institution of
 4 primary money laundering concern, the Secretary of
 5 the Treasury shall submit to the appropriate congressional
 6 committees a report that includes the reasons
 7 for the determination.

8 (2) *FORM.*—A report required by paragraph (1)
 9 shall be submitted in unclassified form, but may include
 10 a classified annex.

11 (3) *APPROPRIATE CONGRESSIONAL COMMITTEES*
 12 *DEFINED.*—In this subsection, the term “appropriate
 13 congressional committees” means—

14 (A) the Committee on Foreign Affairs and
 15 the Committee on Financial Services of the
 16 House of Representatives; and

17 (B) the Committee on Foreign Relations
 18 and the Committee on Banking, Housing, and
 19 Urban Affairs of the Senate.

20 **SEC. 102. SANCTIONS WITH RESPECT TO FOREIGN PERSONS**
 21 **THAT ENGAGE IN CERTAIN TRANSACTIONS.**

22 (a) *IMPOSITION OF SANCTIONS.*—

23 (1) *IN GENERAL.*—On and after the date that is
 24 180 days after the date of the enactment of this Act,
 25 the President shall impose the sanctions described in

1 subsection (b) with respect to a foreign person if the
2 President determines that the foreign person, on or
3 after such date of enactment, knowingly engages in an
4 activity described in paragraph (2).

5 (2) *ACTIVITIES DESCRIBED.*—A foreign person
6 engages in an activity described in this paragraph if
7 the foreign person—

8 (A) knowingly provides significant finan-
9 cial, material, or technological support to, or
10 knowingly engages in a significant transaction
11 with—

12 (i) the Government of Syria (including
13 any entity owned or controlled by the Gov-
14 ernment of Syria) or a senior political fig-
15 ure of the Government of Syria;

16 (ii) a foreign person that is a military
17 contractor, mercenary, or a paramilitary
18 force knowingly operating in a military ca-
19 pacity inside Syria for or on behalf of the
20 Government of Syria, the Government of the
21 Russian Federation, or the Government of
22 Iran; or

23 (iii) a foreign person subject to sanc-
24 tions pursuant to the International Emer-
25 gency Economic Powers Act (50 U.S.C.

1 1701 et seq.) with respect to Syria or any
2 other provision of law that imposes sanc-
3 tions with respect to Syria;

4 (B) knowingly sells or provides significant
5 goods, services, technology, information, or other
6 support that significantly facilitates the mainte-
7 nance or expansion of the Government of Syria's
8 domestic production of natural gas, petroleum,
9 or petroleum products;

10 (C) knowingly sells or provides aircraft or
11 spare aircraft parts that are used for military
12 purposes in Syria for or on behalf of the Govern-
13 ment of Syria to any foreign person operating in
14 an area directly or indirectly controlled by the
15 Government of Syria or foreign forces associated
16 with the Government of Syria;

17 (D) knowingly provides significant goods or
18 services associated with the operation of aircraft
19 that are used for military purposes in Syria for
20 or on behalf of the Government of Syria to any
21 foreign person operating in an area described in
22 subparagraph (C); or

23 (E) knowingly, directly or indirectly, pro-
24 vides significant construction or engineering
25 services to the Government of Syria.

1 (3) *SENSE OF CONGRESS.*—*It is the sense of*
 2 *Congress that, in implementing this section, the*
 3 *President should consider financial support under*
 4 *paragraph (2)(A) to include the provision of loans,*
 5 *credits, or export credits.*

6 (b) *SANCTIONS DESCRIBED.*—

7 (1) *IN GENERAL.*—*The sanctions to be imposed*
 8 *with respect to a foreign person subject to subsection*
 9 *(a) are the following:*

10 (A) *BLOCKING OF PROPERTY.*—*The Presi-*
 11 *dent shall exercise all of the powers granted to*
 12 *the President under the International Emergency*
 13 *Economic Powers Act (50 U.S.C. 1701 et seq.) to*
 14 *the extent necessary to block and prohibit all*
 15 *transactions in property and interests in prop-*
 16 *erty of the foreign person if such property and*
 17 *interests in property are in the United States,*
 18 *come within the United States, or are or come*
 19 *within the possession or control of a United*
 20 *States person.*

21 (B) *ALIENS INELIGIBLE FOR VISAS, ADMIS-*
 22 *SION, OR PAROLE.*—

23 (i) *VISAS, ADMISSION, OR PAROLE.*—
 24 *An alien who the Secretary of State or the*
 25 *Secretary of Homeland Security (or a des-*

1 *ignee of one of such Secretaries) knows, or*
2 *has reason to believe, has knowingly en-*
3 *gaged in any activity described in sub-*
4 *section (a)(2) is—*

5 *(I) inadmissible to the United*
6 *States;*

7 *(II) ineligible to receive a visa or*
8 *other documentation to enter the*
9 *United States; and*

10 *(III) otherwise ineligible to be ad-*
11 *mitted or paroled into the United*
12 *States or to receive any other benefit*
13 *under the Immigration and Nation-*
14 *ality Act (8 U.S.C. 1101 et seq.).*

15 *(ii) CURRENT VISAS REVOKED.—*

16 *(I) IN GENERAL.—The issuing*
17 *consular officer, the Secretary of State,*
18 *or the Secretary of Homeland Security*
19 *(or a designee of one of such Secre-*
20 *taries) shall, in accordance with sec-*
21 *tion 221(i) of the Immigration and*
22 *Nationality Act (8 U.S.C. 1201(i)), re-*
23 *voked any visa or other entry docu-*
24 *mentation issued to an alien described*
25 *in clause (i) regardless of when the*

1 *visa or other entry documentation is*
 2 *issued.*

3 (II) *EFFECT OF REVOCATION.—A*
 4 *revocation under subclause (I)—*

5 *(aa) shall take effect imme-*
 6 *diately; and*

7 *(bb) shall automatically can-*
 8 *cel any other valid visa or entry*
 9 *documentation that is in the*
 10 *alien's possession.*

11 (2) *PENALTIES.—The penalties provided for in*
 12 *subsections (b) and (c) of section 206 of the Inter-*
 13 *national Emergency Economic Powers Act (50 U.S.C.*
 14 *1705) shall apply to a person that violates, attempts*
 15 *to violate, conspires to violate, or causes a violation*
 16 *of regulations promulgated under section 403(b) to*
 17 *carry out paragraph (1)(A) to the same extent that*
 18 *such penalties apply to a person that commits an un-*
 19 *lawful act described in section 206(a) of that Act.*

20 (3) *EXCEPTION TO COMPLY WITH UNITED NA-*
 21 *TIONS HEADQUARTERS AGREEMENT.—Sanctions*
 22 *under paragraph (1)(B) shall not apply with respect*
 23 *to an alien if admitting the alien into the United*
 24 *States is necessary to permit the United States to*
 25 *comply with the Agreement regarding the Head-*

1 *quarters of the United Nations, signed at Lake Suc-*
 2 *cess June 26, 1947, and entered into force November*
 3 *21, 1947, between the United Nations and the United*
 4 *States, or other applicable international obligations.*

5 **SEC. 103. STRATEGY RELATING TO AREAS OF SYRIA IN**
 6 **WHICH CIVILIANS ARE SUBJECT TO FORCED**
 7 **DISPLACEMENT.**

8 *(a) IN GENERAL.—Not later than 180 days after the*
 9 *date of the enactment of this Act, the President shall—*

10 *(1) identify the areas described in subsection (b);*

11 *and*

12 *(2) submit to the appropriate congressional com-*
 13 *mittees the strategy described in subsection (c).*

14 *(b) AREAS DESCRIBED.—The areas described in this*
 15 *subsection are areas in Syria that the President deter-*
 16 *mines—*

17 *(1) are under the control of—*

18 *(A) the Government of Syria;*

19 *(B) the Government of the Russian Federa-*
 20 *tion;*

21 *(C) the Government of Iran; or*

22 *(D) a foreign person described in section*
 23 *102(a)(2)(A)(ii); and*

24 *(2) are areas in which civilians have been subject*
 25 *to forced displacement by—*

1 (A) a government specified in subparagraph
2 (A), (B), or (C) of paragraph (1); or

3 (B) a foreign person described in section
4 102(a)(2)(A)(ii).

5 (c) *STRATEGY DESCRIBED.*—The strategy described in
6 this subsection is a strategy to deter foreign persons from
7 entering into contracts related to reconstruction in the areas
8 described in subsection (b) for or on behalf of—

9 (1) a government specified in subparagraph (A),
10 (B), or (C) of subsection (b)(1); or

11 (2) a foreign person described in section
12 102(a)(2)(A)(ii).

13 (d) *FORM.*—The strategy required by subsection (a)(2)
14 shall be submitted in unclassified form but may include a
15 classified annex.

16 (e) *APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
17 *FINED.*—In this section, the term “appropriate congres-
18 sional committees” means—

19 (1) the Committee on Foreign Affairs of the
20 House of Representatives; and

21 (2) the Committee on Foreign Relations of the
22 Senate.

1 **TITLE II—AMENDMENTS TO**
 2 **SYRIA HUMAN RIGHTS AC-**
 3 **COUNTABILITY ACT OF 2012**

4 **SEC. 201. IMPOSITION OF SANCTIONS WITH RESPECT TO**
 5 **CERTAIN PERSONS WHO ARE RESPONSIBLE**
 6 **FOR OR COMPLICIT IN HUMAN RIGHTS**
 7 **ABUSES COMMITTED AGAINST CITIZENS OF**
 8 **SYRIA OR THEIR FAMILY MEMBERS.**

9 *(a) IN GENERAL.—Section 702 of the Syria Human*
 10 *Rights Accountability Act of 2012 (22 U.S.C. 8791) is*
 11 *amended to read as follows:*

12 **“SEC. 702. IMPOSITION OF SANCTIONS WITH RESPECT TO**
 13 **CERTAIN PERSONS WHO ARE RESPONSIBLE**
 14 **FOR OR COMPLICIT IN HUMAN RIGHTS**
 15 **ABUSES COMMITTED AGAINST CITIZENS OF**
 16 **SYRIA OR THEIR FAMILY MEMBERS.**

17 *“(a) IN GENERAL.—The President shall impose the*
 18 *sanctions described in subsection (c) with respect to each*
 19 *person on the list required by subsection (b).*

20 *“(b) LIST OF PERSONS WHO ARE RESPONSIBLE FOR*
 21 *OR COMPLICIT IN SERIOUS HUMAN RIGHTS ABUSES.—*

22 *“(1) IN GENERAL.—Not later than 180 days*
 23 *after the date of the enactment of the Caesar Syria*
 24 *Civilian Protection Act of 2018, the President shall*
 25 *submit to the appropriate congressional committees a*

1 *list of foreign persons that the President determines*
2 *are knowingly responsible for or complicit in serious*
3 *human rights abuses committed against citizens of*
4 *Syria or their family members, regardless of whether*
5 *such abuses occurred in Syria.*

6 “(2) *INCLUSION OF CERTAIN PERSONS.—In de-*
7 *veloping the list required by paragraph (1), the Presi-*
8 *dent shall consider for inclusion on the list, among*
9 *others, the following:*

10 “(A) *the President of Syria.*

11 “(B) *The Prime Minister and Deputy*
12 *Prime Minister of Syria.*

13 “(C) *The Council of Ministers of Syria.*

14 “(D) *The heads of the armed forces of*
15 *Syria, including the land forces, air forces, and*
16 *intelligence services.*

17 “(E) *The heads of the Ministry of Interior*
18 *of Syria, including the Political Security Direc-*
19 *torate, the General Intelligence Directorate, and*
20 *the National Police Force.*

21 “(F) *The commanders and deputy com-*
22 *manders of the Fourth Armored Division of the*
23 *armed forces of Syria.*

24 “(G) *The commander of the Republican*
25 *Guard of Syria.*

1 “(H) *The Advisor for Strategic Affairs to*
2 *the President of Syria.*

3 “(I) *The director and deputy director of the*
4 *Scientific Studies and Research Center of Syria.*

5 “(J) *The heads of prisons under the control*
6 *of the Government of Syria.*

7 “(K) *The governors and other heads of the*
8 *security branches of the 14 provinces of Syria*
9 *who are appointed by the President of Syria.*

10 “(3) *UPDATES OF LIST.—The President shall*
11 *submit to the appropriate congressional committees*
12 *an updated list under paragraph (1) not later than*
13 *300 days after the date of the enactment of the Caesar*
14 *Syria Civilian Protection Act of 2018 and annually*
15 *thereafter for a period of 5 years.*

16 “(4) *FORM.—The list required by paragraph (1)*
17 *shall be submitted in unclassified form but may in-*
18 *clude a classified annex.*

19 “(c) *SANCTIONS DESCRIBED.—*

20 “(1) *IN GENERAL.—The sanctions to be imposed*
21 *with respect to a foreign person under subsection (a)*
22 *are the following:*

23 “(A) *IN GENERAL.—The President shall ex-*
24 *ercise all powers granted by the International*
25 *Emergency Economic Powers Act (50 U.S.C.*

1 1701 *et seq.*) to the extent necessary to block and
2 prohibit all transactions in all property and in-
3 terests in property of a person on the list re-
4 quired by subsection (b) if such property and in-
5 terests in property are in the United States,
6 come within the United States, or are or come
7 within the possession or control of a United
8 States person.

9 “(B) *ALIENS INELIGIBLE FOR VISAS, ADMIS-*
10 *SION, OR PAROLE.—*

11 “(i) *VISAS, ADMISSION, OR PAROLE.—*
12 *An alien who the Secretary of State or the*
13 *Secretary of Homeland Security (or a des-*
14 *ignee of one of such Secretaries) identifies*
15 *as on the list required by subsection (b) is—*

16 “(I) *inadmissible to the United*
17 *States;*

18 “(II) *ineligible to receive a visa or*
19 *other documentation to enter the*
20 *United States; and*

21 “(III) *otherwise ineligible to be*
22 *admitted or paroled into the United*
23 *States or to receive any other benefit*
24 *under the Immigration and Nation-*
25 *ality Act (8 U.S.C. 1101 et seq.).*

1 “(ii) *CURRENT VISAS REVOKED.*—

2 “(I) *IN GENERAL.*—*The issuing*
3 *consular officer, the Secretary of State,*
4 *or the Secretary of Homeland Security*
5 *(or a designee of one of such Secre-*
6 *taries) shall, in accordance with sec-*
7 *tion 221(i) of the Immigration and*
8 *Nationality Act (8 U.S.C. 1201(i)), re-*
9 *voke any visa or other entry docu-*
10 *mentation issued to an alien who the*
11 *Secretary of State or the Secretary of*
12 *Homeland Security (or a designee of*
13 *one of such Secretaries) identifies as on*
14 *the list required by subsection (b), re-*
15 *gardless of when the visa or other docu-*
16 *mentation is issued.*

17 “(II) *EFFECT OF REVOCATION.*—
18 *A revocation under subclause (I)—*

19 “(aa) *shall take effect imme-*
20 *diately; and*

21 “(bb) *shall automatically*
22 *cancel any other valid visa or*
23 *entry documentation that is in the*
24 *alien’s possession.*

1 “(2) *PENALTIES.*—A person that violates, at-
2 *tempts to violate, conspires to violate, or causes a vio-*
3 *lation of paragraph (1)(A) or any regulation, license,*
4 *or order issued to carry out paragraph (1)(A) shall*
5 *be subject to the penalties set forth in subsections (b)*
6 *and (c) of section 206 of the International Emergency*
7 *Economic Powers Act (50 U.S.C. 1705) to the same*
8 *extent as a person that commits an unlawful act de-*
9 *scribed in subsection (a) of that section.*

10 “(3) *EXCEPTION TO COMPLY WITH UNITED NA-*
11 *TIONS HEADQUARTERS AGREEMENT.*—Sanctions
12 *under paragraph (1)(B) shall not apply with respect*
13 *to an alien if admitting the alien into the United*
14 *States is necessary to permit the United States to*
15 *comply with the Agreement regarding the Head-*
16 *quarters of the United Nations, signed at Lake Suc-*
17 *cess June 26, 1947, and entered into force November*
18 *21, 1947, between the United Nations and the United*
19 *States, or other applicable international agreements.*

20 “(d) *RULE OF CONSTRUCTION.*—Nothing in this sec-
21 *tion shall be construed to limit the authority of the Presi-*
22 *dent pursuant to the International Emergency Economic*
23 *Powers Act (50 U.S.C. 1701 et seq.), relevant Executive or-*
24 *ders, regulations, or other provisions of law.”.*

1 (b) *SENSE OF CONGRESS.*—*It is the sense of Congress*
 2 *that the President should impose sanctions under section*
 3 *702 of the Syria Human Rights Accountability Act of 2012,*
 4 *as amended by subsection (a), for—*

5 (1) *the deliberate targeting of civilian schools,*
 6 *hospitals, or markets; and*

7 (2) *the deliberate diversion, hindering, or block-*
 8 *ing of access for humanitarian purposes, including*
 9 *access across borders and conflict lines, with the in-*
 10 *tent to inflict suffering on civilians.*

11 **SEC. 202. IMPOSITION OF SANCTIONS WITH RESPECT TO**
 12 **THE TRANSFER OF GOODS OR TECH-**
 13 **NOLOGIES TO SYRIA THAT ARE LIKELY TO BE**
 14 **USED TO COMMIT HUMAN RIGHTS ABUSES.**

15 Section 703(b)(2)(C) of the Syria Human Rights Ac-
 16 countability Act of 2012 (22 U.S.C. 8792(b)(2)(C)) is
 17 amended—

18 (1) *in clause (i), by striking “or” at the end;*

19 (2) *in clause (ii), by striking the period at the*
 20 *end and inserting a semicolon; and*

21 (3) *by adding at the end the following:*

22 “(iii) any article—

23 “(I) *designated by the President*
 24 *for purposes of the United States Mu-*
 25 *nitions List under section 38(a)(1) of*

1 *the Arms Export Control Act (22*
2 *U.S.C. 2778(a)(1)); and*

3 “(II) *that the President deter-*
4 *mines is significant for purposes of the*
5 *imposition of sanctions under sub-*
6 *section (a); or*

7 “(iv) *other goods or technologies that*
8 *the President determines are used by the*
9 *Government of Syria to commit human*
10 *rights abuses against the people of Syria.”.*

11 ***TITLE III—ASSISTANCE FOR THE***
12 ***PEOPLE OF SYRIA***

13 ***SEC. 301. BRIEFING ON MONITORING AND EVALUATING OF***
14 ***ONGOING ASSISTANCE PROGRAMS IN SYRIA***
15 ***AND TO THE SYRIAN PEOPLE.***

16 (a) *IN GENERAL.*—*Not later than 180 days after the*
17 *date of the enactment of this Act, the Secretary of State*
18 *and the Administrator of the United States Agency for*
19 *International Development shall brief the Committee on*
20 *Foreign Affairs of the House of Representatives and the*
21 *Committee on Foreign Relations of the Senate on the moni-*
22 *toring and evaluation of ongoing assistance programs in*
23 *Syria and for the Syrian people, including assistance pro-*
24 *vided through multilateral organizations.*

1 (b) *MATTERS TO BE INCLUDED.*—The briefing re-
 2 quired by subsection (a) shall include a description of—

3 (1) *the specific project monitoring and evalua-*
 4 *tion efforts, including measurable goals and perform-*
 5 *ance metrics for assistance in Syria;*

6 (2) *the memoranda of understanding entered*
 7 *into by the Department of State, the United States*
 8 *Agency for International Development, and their re-*
 9 *spective Inspectors General, and the multilateral or-*
 10 *ganizations through which United States assistance*
 11 *will be delivered that formalize requirements for the*
 12 *sharing of information between such entities for the*
 13 *conduct of audits, investigations, and evaluations;*
 14 *and*

15 (3) *the major challenges to monitoring and eval-*
 16 *uating such programs.*

17 **SEC. 302. ASSESSMENT OF POTENTIAL METHODS TO EN-**
 18 **HANCE THE PROTECTION OF CIVILIANS.**

19 (a) *IN GENERAL.*—Not later than 90 days after the
 20 date of the enactment of this Act, the President shall brief
 21 the appropriate congressional committees on the potential
 22 effectiveness, risks, and operational requirements of mili-
 23 tary and non-military means to enhance the protection of
 24 civilians inside Syria, especially civilians who are in be-
 25 sieged areas, trapped at borders, or internally displaced.

1 (b) *CONSULTATION.*—*The briefing required by sub-*
 2 *section (a) shall be informed by consultations with the De-*
 3 *partment of State, the United States Agency for Inter-*
 4 *national Development, the Department of Defense, and*
 5 *international and local humanitarian aid organizations*
 6 *operating in Syria.*

7 (c) *APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
 8 *FINED.*—*In this section, the term “appropriate congres-*
 9 *sional committees” means—*

10 (1) *the Committee on Foreign Affairs and the*
 11 *Committee on Armed Services of the House of Rep-*
 12 *resentatives; and*

13 (2) *the Committee on Foreign Relations and the*
 14 *Committee on Armed Services of the Senate.*

15 **SEC. 303. ASSISTANCE TO SUPPORT ENTITIES TAKING AC-**
 16 **TIONS RELATING TO GATHERING EVIDENCE**
 17 **FOR INVESTIGATIONS INTO WAR CRIMES OR**
 18 **CRIMES AGAINST HUMANITY IN SYRIA SINCE**
 19 **MARCH 2011.**

20 (a) *IN GENERAL.*—*Except as provided in subsection*
 21 *(b), the Secretary of State, after consultation with the Attor-*
 22 *ney General and the heads of other appropriate Federal*
 23 *agencies, is authorized, consistent with the national inter-*
 24 *est, to provide assistance to support entities that are con-*
 25 *ducting criminal investigations, supporting prosecutions,*

1 *or collecting evidence and preserving the chain of custody*
 2 *for such evidence for eventual prosecution, against those*
 3 *who have committed war crimes or crimes against human-*
 4 *ity in Syria, including the aiding and abetting of such*
 5 *crimes by foreign governments and organizations sup-*
 6 *porting the Government of Syria, since March 2011.*

7 (b) *LIMITATION.*—No assistance may be provided
 8 under subsection (a) while President Bashar al-Assad re-
 9 mains in power—

10 (1) *to build the investigative or judicial capac-*
 11 *ities of the Government of Syria; or*

12 (2) *to support prosecutions in the domestic*
 13 *courts in Syria.*

14 (c) *BRIEFING.*—Not later than one year after the date
 15 of the enactment of this Act, the Secretary of State shall
 16 brief the Committee on Foreign Affairs of the House of Rep-
 17 resentatives and the Committee on Foreign Relations of the
 18 Senate on assistance provided under subsection (a).

19 **SEC. 304. CODIFICATION OF CERTAIN SERVICES IN SUP-**
 20 **PORT OF NONGOVERNMENTAL ORGANIZA-**
 21 **TIONS' ACTIVITIES AUTHORIZED.**

22 (a) *IN GENERAL.*—Except as provided in subsection
 23 (b), section 542.516 of title 31, Code of Federal Regulations
 24 *(relating to certain services in support of nongovernmental*

1 organizations' activities authorized), as in effect on the day
2 before the date of the enactment of this Act, shall—

3 (1) remain in effect on and after such date of en-
4 actment; and

5 (2) in the case of a nongovernmental organiza-
6 tion that is authorized to export or reexport services
7 to Syria under such section on the day before such
8 date of enactment, apply to such organization on and
9 after such date of enactment to the same extent and
10 in the same manner as such section applied to such
11 organization on the day before such date of enact-
12 ment.

13 (b) *EXCEPTION.*—

14 (1) *IN GENERAL.*—Section 542.516 of title 31,
15 Code of Federal Regulations, as codified under sub-
16 section (a), shall not apply with respect to a foreign
17 person that has been designated as a foreign terrorist
18 organization under section 219 of the Immigration
19 and Nationality Act (8 U.S.C. 1189), or otherwise
20 designated as a terrorist organization, by the Sec-
21 retary of State, in consultation with or upon the re-
22 quest of the Attorney General or the Secretary of
23 Homeland Security.

24 (2) *EFFECTIVE DATE.*—Paragraph (1) shall
25 apply with respect to a foreign person on and after

1 *the date on which the designation of that person as*
2 *a terrorist organization is published in the Federal*
3 *Register.*

4 **SEC. 305. BRIEFING ON STRATEGY TO FACILITATE HUMANI-**
5 **TARIAN ASSISTANCE.**

6 *(a) IN GENERAL.—Not later than 180 days after the*
7 *date of the enactment of this Act, the President shall brief*
8 *the appropriate congressional committees on the strategy of*
9 *the President to help facilitate the ability of humanitarian*
10 *organizations to access financial services to help facilitate*
11 *the safe and timely delivery of assistance to communities*
12 *in need in Syria.*

13 *(b) CONSIDERATION OF DATA FROM OTHER COUN-*
14 *TRIES AND NONGOVERNMENTAL ORGANIZATIONS.—In pre-*
15 *paring the strategy required by subsection (a), the President*
16 *shall consider credible data already obtained by other coun-*
17 *tries and nongovernmental organizations, including organi-*
18 *zations operating in Syria.*

19 *(c) APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
20 *FINED.—In this section, the term “appropriate congres-*
21 *sional committees” means—*

22 *(1) the Committee on Foreign Affairs and the*
23 *Committee on Financial Services of the House of Rep-*
24 *resentatives; and*

1 (2) *the Committee on Foreign Relations and the*
2 *Committee on Banking, Housing, and Urban Affairs*
3 *of the Senate.*

4 ***TITLE IV—GENERAL PROVISIONS***

5 ***SEC. 401. SUSPENSION OF SANCTIONS.***

6 (a) *IN GENERAL.—The President may suspend in*
7 *whole or in part the imposition of sanctions otherwise re-*
8 *quired under this Act or any amendment made by this Act*
9 *for periods not to exceed 180 days if the President deter-*
10 *mines that the following criteria have been met in Syria:*

11 (1) *The air space over Syria is no longer being*
12 *utilized by the Government of Syria or the Govern-*
13 *ment of the Russian Federation to target civilian*
14 *populations through the use of incendiary devices, in-*
15 *cluding barrel bombs, chemical weapons, and conven-*
16 *tional arms, including air-delivered missiles and ex-*
17 *plosives.*

18 (2) *Areas besieged by the Government of Syria,*
19 *the Government of the Russian Federation, the Gov-*
20 *ernment of Iran, or a foreign person described in sec-*
21 *tion 102(a)(2)(A)(ii) are no longer cut off from inter-*
22 *national aid and have regular access to humanitarian*
23 *assistance, freedom of travel, and medical care.*

24 (3) *The Government of Syria is releasing all po-*
25 *litical prisoners forcibly held within the prison sys-*

tem of the regime of Bashar al-Assad and the Government of Syria is allowing full access to the same facilities for investigations by appropriate international human rights organizations.

(4) The forces of the Government of Syria, the Government of the Russian Federation, the Government of Iran, and any foreign person described in section 102(a)(2)(A)(ii) are no longer engaged in deliberate targeting of medical facilities, schools, residential areas, and community gathering places, including markets, in violation of international norms.

(5) The Government of Syria is—

(A) taking steps to verifiably fulfill its commitments under the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on their Destruction, done at Geneva September 3, 1992, and entered into force April 29, 1997 (commonly known as the “Chemical Weapons Convention”), and the Treaty on the Non-Proliferation of Nuclear Weapons, done at Washington, London, and Moscow July 1, 1968, and entered into force March 5, 1970 (21 UST 483); and

(B) making tangible progress toward becoming a signatory to the Convention on the Prohi-

1 **hibition of the Development, Production and Stock-**
2 **piling of Bacteriological (Biological) and Toxin**
3 **Weapons and on their Destruction, done at**
4 **Washington, London, and Moscow April 10,**
5 **1972, and entered into force March 26, 1975 (26**
6 **UST 583).**

7 **(6) The Government of Syria is permitting the**
8 **safe, voluntary, and dignified return of Syrians dis-**
9 **placed by the conflict.**

10 **(7) The Government of Syria is taking verifiable**
11 **steps to establish meaningful accountability for per-**
12 **petrators of war crimes in Syria and justice for vic-**
13 **tims of war crimes committed by the Assad regime,**
14 **including by participation in a credible and inde-**
15 **pendent truth and reconciliation process.**

16 **(b) BRIEFING REQUIRED.—Not later than 30 days**
17 **after the President makes a determination described in sub-**
18 **section (a), the President shall provide a briefing to the ap-**
19 **propriate congressional committees on the determination**
20 **and the suspension of sanctions pursuant to the determina-**
21 **tion.**

22 **(c) REIMPOSITION OF SANCTIONS.—Any sanctions sus-**
23 **pended under subsection (a) shall be reimposed if the Presi-**
24 **dent determines that the criteria described in that sub-**
25 **section are no longer being met.**

1 (d) *RULE OF CONSTRUCTION.*—*Nothing in this section*
 2 *shall be construed to limit the authority of the President*
 3 *to terminate the application of sanctions under section 102*
 4 *with respect to a person that no longer engages in activities*
 5 *described in subsection (a)(2) of that section.*

6 (e) *APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
 7 *FINED.*—*In this section, the term “appropriate congres-*
 8 *sional committees” means—*

9 (1) *the Committee on Foreign Affairs, the Com-*
 10 *mittee on Financial Services, the Committee on Ways*
 11 *and Means, and the Committee on the Judiciary of*
 12 *the House of Representatives; and*

13 (2) *the Committee on Foreign Relations, the*
 14 *Committee on Banking, Housing, and Urban Affairs,*
 15 *and the Committee on the Judiciary of the Senate.*

16 **SEC. 402. WAIVERS AND EXEMPTIONS.**

17 (a) *EXEMPTIONS.*—*The following activities and trans-*
 18 *actions shall be exempt from sanctions authorized under*
 19 *this Act or any amendment made by this Act:*

20 (1) *Any activity subject to the reporting require-*
 21 *ments under title V of the National Security Act of*
 22 *1947 (50 U.S.C. 3091 et seq.), or to any authorized*
 23 *intelligence activities of the United States.*

24 (2) *Any transaction necessary to comply with*
 25 *United States obligations under—*

1 (A) *the Agreement regarding the Head-*
2 *quarters of the United Nations, signed at Lake*
3 *Success June 26, 1947, and entered into force*
4 *November 21, 1947, between the United Nations*
5 *and the United States;*

6 (B) *the Convention on Consular Relations,*
7 *done at Vienna April 24, 1963, and entered into*
8 *force March 19, 1967; or*

9 (C) *any other international agreement to*
10 *which the United States is a party.*

11 (b) *WAIVER.—*

12 (1) *IN GENERAL.—The President may, for peri-*
13 *ods not to exceed 180 days, waive the application of*
14 *any provision of this Act with respect to a foreign*
15 *person if the President certifies to the appropriate*
16 *congressional committees that such a waiver is in the*
17 *national security interests of the United States.*

18 (2) *BRIEFING.—Not later than 90 days after the*
19 *issuance of a waiver under paragraph (1), and every*
20 *180 days thereafter while the waiver remains in ef-*
21 *fect, the President shall brief the appropriate congres-*
22 *sional committees on the reasons for the waiver.*

23 (c) *HUMANITARIAN WAIVER.—*

24 (1) *IN GENERAL.—The President may waive, for*
25 *renewable periods not to exceed 2 years, the applica-*

tion of any provision of this Act with respect to a nongovernmental organization providing humanitarian assistance not covered by the authorization described in section 304 if the President certifies to the appropriate congressional committees that such a waiver is important to address a humanitarian need and is consistent with the national security interests of the United States.

(2) *BRIEFING*.—Not later than 90 days after the issuance of a waiver under paragraph (1), and every 180 days thereafter while the waiver remains in effect, the President shall brief the appropriate congressional committees on the reasons for the waiver.

(d) *APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED*.—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Affairs, the Committee on Financial Services, the Committee on Ways and Means, and the Committee on the Judiciary of the House of Representatives; and

(2) the Committee on Foreign Relations, the Committee on Banking, Housing, and Urban Affairs, and the Committee on the Judiciary of the Senate.

1 **SEC. 403. IMPLEMENTATION AND REGULATORY AUTHORI-**
2 **TIES.**

3 (a) *IMPLEMENTATION AUTHORITY.*—*The President*
4 *may exercise all authorities provided to the President under*
5 *sections 203 and 205 of the International Emergency Eco-*
6 *nomics Powers Act (50 U.S.C. 1702 and 1704) for purposes*
7 *of carrying out this Act and the amendments made by this*
8 *Act.*

9 (b) *REGULATORY AUTHORITY.*—*The President shall,*
10 *not later than 180 days after the date of the enactment of*
11 *this Act, promulgate regulations as necessary for the imple-*
12 *mentation of this Act and the amendments made by this*
13 *Act.*

14 **SEC. 404. COST LIMITATION.**

15 *No additional funds are authorized to carry out the*
16 *requirements of this Act and the amendments made by this*
17 *Act. Such requirements shall be carried out using amounts*
18 *otherwise authorized.*

19 **SEC. 405. AUTHORITY TO CONSOLIDATE REPORTS.**

20 (a) *IN GENERAL.*—*Any reports required to be sub-*
21 *mitted to the appropriate congressional committees under*
22 *this Act or any amendment made by this Act that are sub-*
23 *ject to a deadline for submission consisting of the same unit*
24 *of time may be consolidated into a single report that is sub-*
25 *mitted to the appropriate congressional committees pursu-*
26 *ant to such deadline. The consolidated reports shall contain*

1 *all information required under this Act or any amendment*
2 *made by this Act, in addition to all other elements man-*
3 *dated by previous law.*

4 (b) *APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
5 *FINED.—In this section, the term “appropriate congres-*
6 *sional committees” means—*

7 (1) *the Committee on Foreign Affairs and the*
8 *Committee on Financial Services of the House of Rep-*
9 *resentatives; and*

10 (2) *the Committee on Foreign Relations and the*
11 *Committee on Banking, Housing, and Urban Affairs*
12 *of the Senate.*

13 **SEC. 406. RULE OF CONSTRUCTION.**

14 *Nothing in this Act shall be construed to limit the au-*
15 *thority of the President pursuant to the International*
16 *Emergency Economic Powers Act (50 U.S.C. 1701 et seq.)*
17 *or any other provision of law.*

18 **SEC. 407. SUNSET.**

19 *This Act shall cease to be effective on the date that is*
20 *5 years after the date of the enactment of this Act.*

Calendar No. 620

115TH CONGRESS
2D Session

H. R. 1677

AN ACT

To halt the wholesale slaughter of the Syrian people, encourage a negotiated political settlement, and hold Syrian human rights abusers accountable for their crimes.

OCTOBER 3 (legislative day, SEPTEMBER 28), 2018

Reported with an amendment